# OFFICIAL FILE ILLINO'S COMMERCE COMMISSION

STATE OF ILLINOIS
ILLINOIS COMMERCE COMMISSION

ORIGINAL

-- CIBE

COMMERCE COMMISSION
FEB 9 11 02 AN '01

Illinois Bell Telephone Company	98-0252 CHIEF CLERK'S OFFIDE
Application for review of alternative regulation plan.	) 90-0252 VIII <sup>2</sup>
Illinois Bell Telephone Company	{ } 98-0335 }
Petition to rebalance Illinois Bell Telephone	
Company's Carrier Access and Network Access Line Rates.	(cons.)
Citizens Utility Board and The People of the State of Illinois -vs-	<b>}</b>
Illinois Bell Telephone Company	00-0764
Verified Complaint for a Reduction in Illinois Bell Telephone Company's Rates and Other Relief.	

STAFF'S PRE-TRIAL BRIEF, OUTLINE AND ISSUES LIST ICC DOCKETS NO. 98-0252//98-0335/00-0764 (Consol.)

#### A. ALTERNATIVE REGULATION PLAN - 5-YEAR REVIEW

#### 1. Scope of Proceeding

The scope of this proceeding is delineated by the Commission's authority under Section 13-506.1 of the Public Utilities Act, 220 ILCS 5/13-506.1. Further, the Commission, in its Order authorizing the Alternative Regulation Plan, see <u>Illinois Bell Telephone: Petition to Regulate Rates and Charges of Noncompetitive Services Under an Alernative Regulation Plan, et al.</u>, ICC Docket No. 92-0448/93-0239 (consol.), Final Order (October 11, 1994)

Staff witnesses addressing the scope of the proceeding are Jeffrey H. Hoagg, Staff Exhibit Nos. 1, 15.

## a. Inflation Index As An Adequate Reflection Of Economywide Inflation;

Staff Exhibit No. 2 at 7-11, Exhibit No. 14 (Staranczak)
Exhibit Nos. 11, 25 and --, generally (Freetly)
Exhibit No. 12 and 26 generally (Nicdao-Cuyugan)
Exhibits No. 13 at 6-11, 16-19, 19-25 passim., 30 et seq.;
Exhibit No. 27 generally (Koch)

b. Assessment Of Productivity Gains And Whether The General Adjustment Factor Should Be Modified;

Staff Exhibit No. 2.0 at 7-11, 16-18; Exhibit No. 16 generally(Staranczak)

c. Retention / Adjustment Of Monitoring And Reporting Requirement;

Staff Exhibit No. 3.0 at 25-6 (Zolnierek); Exhibit No. 4.0 at 10-17; Exhibit No. 18.0 (Marshall).

- d. Network Monitoring;
- e. Listing Of Services In Each Basket / Report Of Cumulative Percentage Changes In Prices For Services;

Staff Exhibit No. 13 at 12 (Koch)

f. Listing Of Withdrawn Services;

Staff Exhibit No. 13 at 13 (Koch)

g. Listing Of Reclassified Services;

Staff Exhibit No. 13 at 14 (Koch)

h. Summary Of New Services;

Staff Exhibit No. 13 at 15 (Koch)

i. Information Regarding Changes In Universal Service Levels;

Staff Exhibit No. 9 at 38-9 (Jackson)

j. Whether / Extent Which Plan Has Met Statutory And Regulatory Goals.

Staff Exhibit No. 1.0, 15.0 generally (Hoagg); virtually all Staff witnesses not testifying to accounting or financial matters, passim.

#### 3. Statutory criteria

a. Just and Reasonable Rates [13-506.1(b)(2) and (a)(6)]

Staff Exhibit No. 1 at 9-11, Exhibit No. 15, passim., (Hoagg); Exhibit No. 3 at 16-24 (Zolnierek); Exhibit No. 13, 27 generally (Koch)

b. Service Quality [13-506.1(b)(6)]

Staff Exhibit No. 1 at 15-21 (Hoagg); Exhibits No. 8 and 22 throughout (McClerren); Exhibits No. 9 and 23 throughout (Jackson).

c. Ratepayer benefits [13-506.1(b)(5)]

Staff Exhibit No. 1 at 9-11 (Hoagg); Staff Exhibit No. 3 at 16 et seq. (Zolnierek); service quality witnesses generally

d. Other statutory criteria in Section 13-506.1(b) [13-506.1(b)(1),

(3), (4), and (7)

e. Policy goals under Section 13-506.1(a)

Staff witnesses Hoagg, Staranczak, and Zolnierek (Exhibits No. 1, 2, 3, 15, 16, 17) address all policy issues

- 1. regulatory delay and costs
- 2. innovation
- 3. efficiency
- 4. broad dissemination of technical improvements
- 5. economic development
- 6. policy goals in Section 13-103
- f. Promotion of competition

Staff Exhibit No. 3.0 at 3-16; Exhibit No.. 17 generally (Zolnierek)

# B. ALTERNATIVE REGULATION PLAN REVIEW – GOING FORWARD PROPOSALS

#### 1. Components of Existing Plan

Staff Exhibit No. 2.0 at 3-6; Exhibit No. 16 generally (Staranczak)

#### a. Price Index

#### 1. measure of inflation

Staff Exhibit No. 2.0 at 7-11; Exhibit No. 16 generally (Staranczak)

#### 2. productivity offset and consumer dividend

Staff Exhibit No. 2.0 at 7-11; Exhibit No. 16 generally (Staranczak)

#### 3. exogenous change factor

Staff Exhibit No. 2.0 at 12; Exhibit No. 16 generally (Staranczak)

#### 4. service quality factor

Staff Exhibit No. 2.0 at 12-14 (Staranczak); Exhibit No. 8.0 and 16 generally (McClerren); Exhibit No. 9.0 at 41 et seq. (Jackson)

#### b. Pricing Flexibility

Staff Exhibit No. 3.0 at 16-24; Exhibit No. 17 generally (Zolnierek); Exhibit No. 13 at 7, 11-15, 19-29; 30-1, 35 37 et seq.; Exhibit No. 27 generally (Koch); Exhibit No. 14 passim (Hanson)

#### c. Construction of Baskets

Staff Exhibit No. 13 at 7, 11-15, 19-29; 30-1, 35 37 et seq.; Exhibit No. 27 generally (Koch); Exhibit No. 14 passim (Hanson)

#### d. Treatment of Certain Services

#### 1. carrier access services

Staff Exhibit No. 13 at 11 et seq., 11-15; 19-25; Exhibit No. 27 generally (Koch)

#### 2. wholesale (resale) service and UNEs

Staff Exhibit No. 8 at 14-19 (McCleren); Exhibit No. 13 at 11 et seq., 11-15; 19-25; Exhibit No. 27 generally (Koch)

#### 3. 911 services

#### e. Rate Cap On Basic Residence Services

Addressed generally in Staff testimony; see also, generally, Hanson, Koch

#### f. API/PCI Issues

Staff Exhibit No. 2 at 7-11; No. 16 generally (Staranczak); Exhibit No. 13 at 7-11; 30-32; No. 27 generally (Koch)

#### g. Infrastructure Commitment

#### h. Reporting Requirements

Staff Exhibit No. 3.0 at 25-6 (Zolnierek); Exhibit No. 4.0 at 10-17; Exhibit No. 18.0 (Marshall).

#### i. Future Review Schedule

Staff Exhibit No. 1 (Hoagg); Exhibit No. 2 (Staranczak)

#### j. Competitive Services

Staff Exhibit No. 1 (Hoagg); Exhibit No. 3 at 3 et seq. (Zolnierek); No. 4 at 5-7 (Marshall); Exhibit No. 13 at 26-29; No. 27 generally (Koch)

#### k. Merger savings

Staff Exhibit No. 4 at 7-10 (Marshall); other Marshall testimony generally.

#### 2. Rate Reinitialization

Staff Exhibit No. 1 generally (Hoagg); Exhibit No. 2 at 7-11, 14-18; No. 16 generally (Staranczak); conditionally, all testimony filed by Staff witnesses Voss, Hathhorn, Everson, Green, Freetly and Nicdao-Cuyugan

#### 3. Earnings Sharing

Staff Exhibit No. 1 generally (Hoagg); Exhibit No. 2 at 7-11, 14-18; No. 16 generally (Staranczak)

#### 4. Rate-of-Return Regulation

Staff Exhibit No. 1 generally (Hoagg); Exhibit No. 2 at 7-11, 14-18; No. 16 generally (Staranczak); conditionally, all testimony filed by Staff witnesses Voss, Hathhorn, Everson, Green, Freetly and Nicdao-Cuyugan

#### C. ALTERNATIVE REGULATION PLAN REVIEW - SERVICE QUALITY

#### **GOING FORWARD**

#### 1. Statutory standard and Commission precedent

See, generally, all testimony filed by Staff witnesses Hoagg and Staranczak; see also Section 13-506.1 of the Public Utilities Act, 220 ILCS 5/13-506.1; Illinois Bell Telephone: Petition to Regulate Rates and Charges of Noncompetitive Services Under an Alemative Regulation Plan, et al., ICC Docket No. 92-0448/93-0239 (consol.), Final Order (October 11, 1994)

#### 2. Proposed Measures and Benchmarks

Extensively treated in Staff Exhibit No. 8, 22 (McClerren) Exhibit No. 9, 23 (Jackson)

#### 3. Proposed Penalty Structures

#### a. Proposals "Under the index"

Extensively treated in Staff Exhibit No. 8, 22 (McClerren) Exhibit No. 9, 23 (Jackson)

#### b. Proposals "Out of the Index"

Extensively treated in Staff Exhibit No. 8, 22 (McClerren) Exhibit No. 9, 23 (Jackson)

#### D. REVENUE REQUIREMENTS ANALYSES

#### 1. Revenue and Expense Adjustments

Extensive addressed by Staff witness Voss, Exhibit No. 5, 19, 30; also Everson, Marshall, Green and Hathhorn

#### a. Directory Revenues

Staff Exhibit No. 7 at 3, and Schedule 7.01; also Exhibis 21 and 32 generally (Everson)

#### b. Depreciation Expense

Staff Exhibit No. 10 at 3-4; Exhibit No. 24 (Green)

#### 2. Rate Base Adjustments

Staff Exhibit No. 5.0 at 8-9, also Sched. 5.03 and 5.04; Exhibit No. 19 generally; Exhibit No. 30 (Voss); also extensively treated in Staff Exhibits No. 6, 20, and 31 and attached schedules (Hathhorn); Exhibits No. 7, 21 and 32 and attached schedules (Everson)

#### 3. Capital Structure and Rate-of-Return

#### a. Capital Structure

Treated extensively in Staff Exhibits No. 11, 25 and attached schedules (Freetly)

#### b. Return on Equity

Treated extensively in Staff Exhibits No. 12, 26 and attached schedules (Nicdao-Cuyugan)

#### E. SERVICE COSTS AND RATE DESIGN

#### 1. LRSIC studies

Staff Exhibit No. 14 at 5-7; No. 28 at 1-5 (Hanson); see also, generally, all testimony of Staff witness Marshall; see also Staff Exhibit No. 24 (Green)

#### 2. Ameritech Illinois' Rate Rebalancing Proposal

Extensively treated in Staff Exhibit Nos. 14, 28, and 34 (Hanson)

#### 3. Other Rate Design Proposals

Staff Exhibit No. 3 at 16-24; Exhibit No. 17 generally (Zolnierek); Exhibit No. 5 at 4-7, Exhibit No. 19 generally (Marshall); Exhibit No. 13 at 11 et seq., Exhibt No. 27 generally; Exhibit No. 33 generally (Koch)

Respectfully Submitted,

Matthew L. Harvey

Illinois Commerce Commission

Office of General Counsel

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Counsel for the Staff of the Illinois Commerce Commission

February 6, 2001

### STATE OF ILLINOIS ILLINOIS COMMERCE COMMISSION

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Citizens Utility Board and	) )
The People of the State of Illinois -vs-	) )
Illinois Bell Telephone Company	) ) 00-0764
Verified Complaint for a Reduction in Illinois Bell Telephone Company's Rates and Other Relief.	) ) )

#### **NOTICE OF FILING**

PLEASE TAKE NOTICE that we have on this 6<sup>th</sup> day of February, 2001, filed with the Chief Clerk of the Illinois Commerce Commission, 527 East Capitol Avenue, Springfield, Illinois, the Pre-Trial Brief, Outline, Issues List and the Witness List of the Staff of the Illinois Commerce Commission, a copy of which is hereby served upon you.

MATTHEW L. HARVEY

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#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that copies of the above Notice, together with copies of the document referred to therein, have been served upon the parties to whom the Notice is directed by mail, proper postage prepaid, from Chicago, Illinois on the 6<sup>th</sup> day of February, 2001.

MATTHEW L. HARVEY

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